# FINAL REPORT

## **NIGERIA** GENERAL ELECTION 2011

- > RIGHTS MONITORING GROUP
- > CENTRE FOR CONVENTION ON DEMOCRATIC INTEGRITY
- > HUMAN RIGHTS PROTECTION AND ADVANCEMENT FOUNDATION



**RIGHTS' MONITORING GROUP** 



CENTRE FOR CONVENTION ON DEMOCRATIC INTEGRIRY



HUMAN RIGHTS PROTECTION AND ADVANCEMENT FOUNDATIONN This report was jointly produced by the Rights' Monitoring Group ,Centre For Convention On Democratic Integrity and Human Rights Protection And Advancement Foundation Election Observation Team for Nigeria General Elections held on the 9<sup>th</sup>,16<sup>th</sup> & 26<sup>th</sup> April 2011 .These views have been adopted and approved by the Boards of the Team and should be relied upon as a statement of the Team.

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We would like to acknowledge the financial support of GCA Charitable Trust; UK. Our gratitude goes to Comrade Olufemi Aduwo, for leading the Team, Mr Ade Popoola and Mallam Saidu Mohammed, the deputy leaders of the Team. Mr. Deinde Komolafe and Femi lbidapo for preparing the report, Mr.Gbenga Bode Basorun for Tomoloju and providing input into the report. Also Mr.Avodeji Olaleve for security advice. Chukwuemeke Iwelunmo The media Director CCDI

The Team is deeply concerned to see continued progress towards pluralist democracy, we are concerned by reports of post election violence in some parts of the country .We encourage all Nigerians to seek peaceful resolution of all disagreement(s) TO THE PEOPLE OF NIGERIA; we commend the enthusiasm and determination of Nigerian people to continue the democratic consolidation through active participation in an electoral process marked by its inclusiveness and transparency.

TO THE ELECTORAL COMMISSION; we offer our congratulations to the Commission; for impressive ability to



Mr. Olufemi Akinbule Aduwo Team Leader/National Coordinator, Rights' Monitoring Group



EXPERIENCE **Rights Monitoring Group** is a coalition of 45 Civil Society Organisations formed in 2007, we are committed to combating corruption, promotion of enduring democracy, sustainable electoral process, monitor Nigeria compliance with international treaties, which were made to promote peace and progress within and among Nations. Among our WOMEN members NATIONAL are SOCEITIES COUNCIL {NCWS} and OF **CHRISTIAN** ASSOCIATION NIGERIA{CAN}. We have participated in many international election observation delegations, along with former United States of America President Jimmy Carter in America Election of 2008, We were in Ghana in 2009 and United Kingdom in 2010.In March 2008, We organised a two day seminar on Nigeria's Quest for Democracy; The held Obafemi Way Forward, at University, Awolowo Ife.Osun.In September 2008, a seminar on Participation Democracy in Nigeria; The **Challenges of Constituency delimitation** was held at Rockview Hotel Abuja.

In September 2009, a one day conference on Christian Leaders and the Challenge of sustaining Nigeria's Democracy through Voters' Education was held at Ikeja, Sheraton Hotel, Lagos. In July 2010 a one day seminar on Voters ' Education; The Imperative of Youth Participation in the Electoral Process was held at the Conference Centre, Obafemi Awolowo University, Ife, Osun State

On Tuesday, 8/3/11, RMG organised training for her 4000 election observers at Protea Hotel, Asokoro,Abuja. See page 8 and 9 of Monday,7/3 of SUN and The Guardian Newspapers and Tuesday ,8/3/11 ,of Tribune page 47,Compass ,page 53 and Champion ,page 28

We have testified before the National Assembly on Election related issues, granted press interviews and published widely on Elections and Election Observation in Emerging Democracies, and we have significantly influenced the practice and methodology of domestic election observation in the country. We served in the INEC Anambra State 2010 Governorship Election Monitoring And Observation Board.



Voters at Polling Unit The General elections were held in April 2011 for voters to elect a President, who is elected as Head of State and Governors in the States, Members of the Parliament in the States and National Assemblies. Parliamentary members elected for a four year term and allowed to re contest unlimited terms unlike the President and Governors who are allowed constitutionally for two terms in office.

Prior to the election, members of the Team were accredited individually to observe the voter is registration process conducted by the INEC in the month of February.

The Team deployed 4897 trained observers following the accreditation from INEC on individually recognition and

and deployed them across the 774 LGs in the 36 States of the country.

The Team assess the electoral process against the constitution, electoral law and other pertinent legislation of the country, as well as the international country's commitments and regional treaties The Team is independent in its findings and conclusions and adheres to the Declaration of Principles for International Election Observation commemorated the United at Nations in October 2005.

The general elections were conducted in an open, transparent and Competitive environment. Fundamental freedoms such as the right to stand for election, the right vote and the freedoms to of assembly, expression and movement were respected across the country in line with the country's international regional commitments. and Kev international and regional standards for elections were generally met and voters turned out in high numbers to cast their ballots. 5 Central institutions such as the Electoral Commission, the executive and security agencies demonstrated ability to remain impartial and played a positive role in ensuring these elections were conducted in transparent and open environment.

Commission The Electoral organised the elections in a largely competent and transparent, professional manner. Throughout the country the staff mostly acted with impartiality and demonstrated a high level of commitment to their work. The schedule for the preparations for these elections, however, was extremely tight and this put the Commission under unnecessary pressure. The legal framework governing the elections in the country provides a reasonable and comprehensive basis for the conduct of genuine and democratic elections in line with international standards. Freedoms, including those of association, movement, assembly and speech as well as citizens' political and civil rights all guaranteed in the are constitution.

The constitution also protects other fundamental freedoms and political rights such as the right to vote, the right to participate in public affairs, based on the principle nondiscrimination and equality, and the right to a fair trial.

The major rallies were generally calm and peaceful with a festival-like atmosphere, particularly during the larger rallies of the presidential candidates. In very few cases there clashes between were parties supporters. Increase in door-to-door canvassing of voters was noticed toward the beginning of the election. In general there were no tangible signs that incumbency or access to state resources was exploited to the advantage of the governing party's candidates during the election.

On a national level there were a large number of advertisements in the media range from Political parties, organisations and the Electoral Commission promoting voter awareness. Media coverage of the election campaigns of the three political parties, ACN, CPC and PDP received a considerable percentage of the coverage. 6

#### **EXECUTIVE SUMMARY**

The remaining political parties received very little attention in the media.

There is a vibrant, mobilised and well organised civil society in the country; they played a key role in these observing elections. Reflecting this high degree of engagement over 300 domestic observer groups were accredited to observed Polling and counting. The civil society also played a positive role, in calling for, a peaceful election and supporting the Electoral Commission's work. The major political parties deployed their party agents to all polling They performed stations. an important role in observing polling, counting and the aggregation of results that provided an inclusive environment for scrutiny of procedures.

Polling was generally orderly in many units. Whilst there were some cases where polling officials did not fully comply with open modified ballot system procedures, on the whole polling officials acted impartially and competently and overall, procedures were complied with in most polling stations.

Polling staff were committed and professional in polling stations visited. Party agents and domestic observers had unobstructed access to observe all stages of the election process across the country.

On the announcement of the final results there was general acceptance of the veracity of the process and confidence in the Electoral Commission's capacity and ability to conduct credible and transparent elections. Comrade Olufemi Aduwo was accredited to represent more than 300 domestic observers at the Presidential coalition centre, Abuja and he till when was present certificate of return was presented to the winner of the Presidential election and candidate of PDP-Dr. Goodluck Jonathan. However, a comprehensive set of detailed recommendations is included at the end of this report for consideration bv the relevant authorities in order to further improve certain areas in the election process.

#### **EXECUTIVE SUMMARY**

PAGE 36

**Compass** politics

TUESDAY, OCTOBER 5, 2010

#### 2011: Nigerians should keep faith with Jega, Aduwo, says activist Rights

Olufemi Coordinator, Monitoring Group (RMG) and member of the Independent National Electoral Commission (INEC), who constituted Observations and Monitoring Board for the recently held Anambra and FCT polls, speaks about the forthcoming general elections in this interview with GODWIN AKPAN

What is your take on the recent National Electoral Commission (INEC) for a shift in the general elections from next January to April? I won't blame the INEC for asking for an extension and at the same time, I didn't hear directly from the members of the National Assembly and as such I cannot totally condemn the amendment that made them fix the period of the election. Under the 1999 Constitution and the 2006 Electoral Act, INEC has the prerogative to fix the date and time of general elections, and if that provision has been maintained



Aduso
in the amendment we wouldn't have been confronted with this challenge. I think we're still learning. But with what they have said now, maybe it will take them like two or three week to do the amendment and resolve the whole matter and we'll go back to the track. But I had said it before that it may not be feasible to hold the clections. in January due to logistic problems INEC is having, and

CULVISU here we're talking about Voter registration and other things. But do you think all these can be put in place before the extension period clapses? Well, it is one thing to ask for extension, it is another thing to ensure that the time is well used in terms of making adequate preparations. However, having a free and fair election is beyond the INEC. The electoral body is just one of the many stakeholders in the exercise and we look up to them just because they are the umpire; we don't want the umpire to join the game but there are many things that the umpire here as why the elections were initially fixed for January was to allow for the completion of lifigations that may ensue from the elections before swearing in. Do you think that can still be achieved with the postponement?

Now this that can still be achieved with the postponement? No. With the way things are now, we'll come back to the same thing if elections are held next April, that would mean you have only about a month to hand over. The May 29 handover date must not change. President Jonathan is not likely to change it, and the INEC under the chairmanship of Jega is not likely to change it either. Nigerians are also not likely to allow that, because it will be tantamount to a coup if he fails to hand over on may 29. Already those aspects of the constitution that have been amended have been gazetted and they have become part of the constitution, although some people are still contending whether or not the president

has the power to assent or not. I'm asking if one month is enough to treat all the litigations

Treat all the infigations No. That means we're going to face the same situation where liftgations run into two, three years and more. Yes. But if the will is there, like what happened in the case of the late Ajasin and Omoboriowo in the 1983 governorship election in Ondo State which took about a month from the tribunal, to the Appeal court, to the Supreme Court, it can be achieved. This was done within that spate of time because then, we had men of honour, men of integrity at the bar. But with what we've witnessed since 2007, one has every reason to doubt if such a feat could be repeated. repeated

reason to doubt it such a teat could be repeated. Some of your positions are similar to those been put forward by the Save Nigeria Group (SNG), do you have any relationship with it? No. Well, everybody is saving Nigeria, or have you seen anybody that says he's not saving Nigeria? Every reasonable Nigerian wants Nigeria to be saved. But in reality, I don't belong to Save Nigeria Group. I'm a Christian; some of them are also Christians. Some of them are my friends and I like some of their views. Some of them may not go well with me. I have nothing to do with Save Nigeria Group.

have nothing to do with Save Nigeria Group. I'm the Coordinator of Rights Monitoring Group (RMG), with not less than 48 NGOs that are members. I don't go on the roads to protest, there are so Continued on Page 37

#### 10 THE GUARDIAN, WEDNESDAY, DECEBER 2, 2009

#### 'Politicians are the problems of elections, not INEC'

tion monitoring and electoral correst. Excerpts: WHAT dees The Rights Monitoring Monitoring Comp (RMG) stand for? The of our missions is the promotion of good governance, accountability and the promote participative devices of the second stand of the second stand of the second stand of the second stand stand of the second stand stand of the second stand stand stand these cases with some imbassies before the EFCC came on the second stand stand these cases with some imbassies before the EFCC and the second stand stand these cases with some imbassies before the EFCC came on the second stand of the second stand of the second stand of the second stand stand these cases with some imbassies before the EFCC and the second stand stand the second stand the second stand stand these cases with some imbassies before the EFCC and the second stand the second stand stand the second stand stand the second stand stand the second stand stand stand stand the second stand the second stand st

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levels, so when people see the role played by each stakeholder and apportion blame

· Aduwo

levels, so when people see the role played by each stakeholder and apportion blay rand report calling for Iwu's removal. People calling for Iwu's removal are not sincere. Take for example the Uwais panel report. Some of the governors especially AC governors clamouring with Coalition of Democrat on Electronic the stake will be computed allowing judicial bodies, for the appoint the electoral bodies, for the electoric ICODER), why cant they start by appoint the electoral bodies, for the electoral bodies, for the electoral bodies, for the electoral bodies, for the has a fixed appointment, five years appointment is a constitutional matter, the said if we must get it right we must de-scousations and counter accusations, we scousations and counter accusations, we accusations and counter accusations, we should let lwu be. For instance, at the Senate retreat in Kaduna, they invited the chanain Electoral Commissions

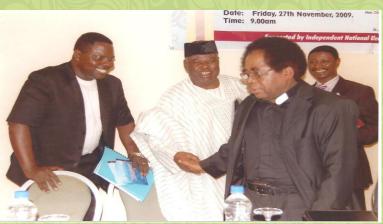
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#### INTRODUCTION



Each of the organisations that formed the Team was accredited by Independent National Electoral Commission (INEC) on individual recognition and led by Mr. Olufemi Aduwo, National Coordinator, Rights Monitoring Group. The Team deployed 4897 observers from 45 affiliate organisations to all the 774 LGs of the country to assess the electoral process against international and regional standards for elections as well as the laws of the country. The Team is independent in its findings and conclusions and adheres to the *Declaration of Principles for International Election Observation* commemorated at the United Nations in October 2005.



Olufemi Aduwo, Secretary General of Christian Association of Nigeria. Egnr Samuel Salifu and Rev. Father Ukah at a voters'Education Conference for Christian leaders.

### 8 DAILY SUN Monday, March 7, 20 NEWS April polls: RMG conducts training for

## 4,000 election observers

#### By PETER ANOSIKE

or international best practices in election monitoring to be observed in the Nigerian April general election, the Rights' Monitoring Group (RMG) will organise its pre-general election training for the observers to be deployed by the group for the election.

The participants for the training would be drawn from 45 civil society groups that were affiliated to it as well as from the partners among which were the Christian Association of Nigeria (CAN) and the National Council of Women Society (NCWS).

According to the National Cocoordinator of the group, Olufemi Akinbule Aduwo, the training would concentrate on the issue of election monitoring around the world and would draw experience from the United States, United Kingdom and Shana general elections of 2008, 2009 and 2010 of which the proup was accredited among the oreign observers for the elecions.

He said the aim was to teach he new members about how to bserve, write election report as yell as how to collate field ports.

According to him, the declation of principles for internaonal observation and its accommying code of conduct which ere endorsed by the United ations in New York in October 27,2005 would also be reviewed. He said the declaration established general principles for professional observation, adding that it attempted to define whatwas meant by genuine democratic election.

He words: "The international community does not have a single common set of internationally accepted standard for democratic elections or criteria for assessing elections.

"As a result, there is need for election observation organizations to work together to build consensus on detailed criteria for assessing elections. Electoral abuse is more complex than it used to be. Much of it occurs prior to the election day particularly during the compilation of electoral register."

He said given the increasing sophiscation of the fraud, a longterm approach to observing election process was required.

According to him, the voters' registration, political parties, campaign organization, state media access by opposition parties, security, INEC preparation and the environment thust be observed.

"We appeal to all political parties to desist from miss-leading the electorate. The electorate are also not permitted to be loitering around polling stations. Any reasonable political party should be able to have responsible polling agents at every polling station across the country."

The training would come up in Abuja tomorrow.

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#### A. Political Context

Since the restoration of democracy in Nigeria and the introduction of the 1999 constitution the country has maintained continuous progress towards strengthening fundamental freedoms and rights and developing a multiparty democracy. This was the fourth fully competitive general elections since 1999. These elections are widely regarded as important in the broader context of the development of democracy in the continent after some recent failures to hold credible elections in a number of key African states. The elections in the country therefore offered an opportunity to provide a positive reference Point for democratic development in Africa .As the incumbent President, Dr. Goodluck Jonathan, who became the president after the death of President Musa Yardua on the 5/5/10, won the primary election of his party, PDP. The other two leading parties CPC and ACN are regional based parties. Also the Presidential candidates of these 2 parties emerged through selection or adoption method.

#### A. Legal Framework

The legal framework governing general elections provides a reasonable and comprehensive basis for the conduct of genuine and democratic elections in line with international standards guaranteeing the protection of fundamental freedoms rights. Freedoms of and political association, movement, assembly and speech as well as citizens 'political and civil rights are all guaranteed in the constitution. The constitution also protects other fundamental freedoms and political rights including the right to vote, the right to participate in public affairs, based on the principle of non-discrimination and equality, and the right to a fair trial.

#### **B.** Universal and Regional Standards

Nigeria has ratified all major international and regional treaty standards for elections. These include the 1966 International Covenant on Civil and Political Rights (ICCPR), the 1966 International Convention on the Elimination of All Forms of Racial Discrimination (ICERD), the 1979 Convention on the elimination of All Forms of Discrimination against Women (CEDAW), the 1952 Convention on the Political Rights of Women (CPRW) and the 1990 International Convention on the Protection of the Rights of All Migrant Workers and Members of their Families (MWC). As a member of the African Union and of the Economic Community of West African Countries (ECOWAS), Nigeria has ratified the 1981 African Charter on Human Rights and Peoples' Rights (ACHRPR) and the 2001 Protocol on Democracy and Good Governance. It is also a signatory to the African Union's African Democracy, Elections Charter on and Governance, 2007.

#### C. Other Applicable Election Legislation

The general elections are regulated by a diverse range of laws and Regulations that include the Constitution of the Republic of Nigeria of 1999 as amended in 2011 and the Amended Electoral Act 2011. The legal framework is comprehensive and in conformity with international standards and best practices addressing the majority of areas relating to the electoral process. Whilst in line with these instruments there are some areas that need to be more precisely regulated.

A satisfactory set of legal provisions to regulate the campaign environment are lacking and although freedom of assembly is guaranteed by constitution there are the neither specific regulations for the conduct of campaign activities. Inflammatory language and a prohibition on the use of state resources for campaign purposes Its non-legally binding nature, however, limited its application and political parties times at disregarded some of its provisions. There are also other areas such as the publication of results at all levels, including polling stations, that are neglected and there is an absence of deadlines for dispute settlement set out in the legal framework for elections, which would provide greater legal certainty and transparency.

#### **D.** The Electoral System

The 1999 Constitution of the country declares Nigeria to be a republic with sovereignty residing in the Nigeria people and it establishes a presidential and legislature system of governance with a president, parliament and local government assemblies who are all elected on the basis of universal suffrage. The Parliament of Nigeria is unicameral. The President is elected by popular vote in a single national constituency.



Members of President elect entourage at the venue of presentation of certificate of return at the INEC institute on 19<sup>th</sup> April 2011

#### A. Structure and Composition of the Election Administration

The constitution of 1999 established the Independent National Electoral Commission, as established by S.153 of the Constitution, primarily to conduct federal and state elections. In addition to the functions conferred on it by the constitution, the Commission shall have power to, conduct voter and civic education.

#### **B.** The Administration of the Elections

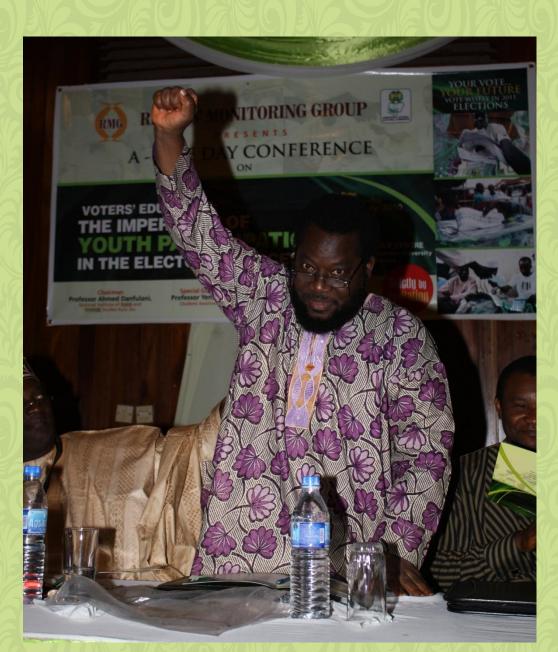
The Electoral Commission organised these in a largely transparent elections and professional manner generally in accordance with regional and international standards throughout the country the Electoral Commission's temporary and permanent staff mostly acted with impartiality and prepared for the elections in a committed and competent manner. Party agents and domestic observers had the right to unobstructed access to observe all stages of the election process which provided a high level of transparency on both election days in most parts of the country. The Electoral Commission also employed an open and effective Communication strategy in the media and Chairman attended public forums across the country to explain and inform the public on the preparations for the elections.

The Electoral Commission also employed an open and Although the Electoral Commission met many international and regional standards in its work it did face challenges that were mostly related to the timetable that it set itself.

The schedule for these elections was extremely tight for a number of key components of election preparations and this put staff under unnecessary pressure. Also because of time constraints there was not always enough time for the Electoral Commission to implement some of its transparency mechanisms. This was a result of a lack of forward planning to take advantage of the full legal time period that could have been used to organise these elections. Overall, however, the Electoral Commission retained the confidence of major stakeholders and managed to deliver acceptable and transparent elections. despite these pressures.

#### A. The Right to Vote

The right to vote is established in the constitution of 1999. Any person of 18 years of age or above at the time of registration is eligible to vote has the right to be included in the voter register. The Electoral Commission conducted a national voter registration early this year and the outcome of the exercise was accepted to all stakeholders.



A renowned human rights activist Comrade Femi Aborishade at RMG Seminar on voters' education for the youth.

#### REGISTRATION OF CANDIDATE AND POLITICAL PARTIES

#### A. Registration of Political Parties

The registration of political parties in Nigeria is a flexible exercise. Also the acceptance of parties' candidates by Electoral Commission who has power to register parties follows simple method.



**Child Voters** 

#### A. Background to the Election Campaign Environment

The campaign was undertaken in an environment where the freedoms of assembly, movement and expression have been continuously strengthened over the past decade. The three larger parties provided a highly competitive atmosphere that remained throughout the campaign period. A whole range of campaign strategies were employed by political parties. The Electoral Commission is responsible for supervising the political parties' election of executive officers and primaries. However, in practice there is no scrutiny on the actual degree of the internal party primaries which is widely perceived to have become monetised dependent on financial status rather than popular support within the constituency and party. The Presidential primary election of PDP was credible and acceptable unlike ACN and CPC where the candidates were made by selection method.

#### **B.** Overview of the Election Campaign

Basic freedoms of assembly and movement were respected throughout the campaign period and political parties campaigned freely across the country presidential candidates of the ACN, CPC and PDP extensively went round the country. Campaigns of PDP were very visible throughout the country and rallies, door-to-door canvassing, musical rallies and town hall meetings were held across Nigeria by the party. The rallies were generally calm and peaceful with a festival-like atmosphere, particularly during the larger ones of the presidential candidates, very few incidents of violence were reported in some part of the country. At some of the rallies the tone of campaigning was negative. Rallies ranged in size from small localised ones of 300 supporters to very large gatherings of PDP, CPC and ACN with as many as 50,000 supporters attending. The larger political parties also distributed party paraphernalia such as t-shirts and scarves and provided food at rallies.

#### ELECTION COMPAIGN AND PRE-ELECTION ENVIRONMENT

Debates between the presidential candidates were held. There should be more visible opportunities for smaller parties to participate in future televised political debates.



Media briefing after national assembly election

DAILY SUN, Thursday, November 13, 2008, Page 2:

## Constituency delimitation'll ensure credible elections – National Co-ordinator, RMG

#### By PETER ANOSIKE

The National Coordinator, Rights' Monitoring Group (RMG), Olufemi Akinbule Aduwo has said that constituency delimitation being embarked upon by the Independent National Electoral Commission (INEC) would deepen Nigerian democracy and ensure credible electons.

Speaking after a workshop on constituency delimitation in Abuja recently, he said that one of the factors that are impeding free and fair election in Nigeria was imbalances and unequal distribution of electoral units but that with constituency delimitation, the imbalances would be corrected.

According to him, sometimes the dividends of democracy don't go round because of the lopsided nature of the constituencies, adding that at times a senatoral zone could have eight local government area with one million people while another would have the same number of local governments but with 50,000 people. He aid that the senatorial zone with the lesser number of people are likely to enjoy more of the federation revenue since fed-



adjustment has put them in Ogun State. But in this particular exercise, nobody will be taken out of his state." What is going to happen is that in the constituencies, the population would be adjusted to give equal participation across the federation?

Creating awareness Recently we organized a one-day work-shop in Abuja. Two technical sections followed the workshop by civil society organisations across the country. The participants included Academic Staff Union of Universities, Christian Association of Nigeria, Islamic Council, National Association of Nigerian Students, National Council of Womer Society, Civil Liberty Organization and notable human rights activists which include Femi Aborishade and Ayodele Akele. At the end of the workshop, we came out with a communique which include that INEC should always carry the civil society groups along in information dissemination. We are going to carry the message of constituency delimitation to the geo political zones and we intend to involve pressure groups like MEND, OPC, ACF, MASSOB and others. As I am talking to you now some of them have indicated

#### ELECTION COMPAIGN AND PRE-ELECTION ENVIRONMENT



RMG, Election Observation Coordinators at Local Government Councils, Pre election workshop.774 Coordinators were deployed for the General Elections.

#### C. Election Related Violence

There were relatively few incidents of violence during the elections.

#### D. Campaign Finance

There was a campaign spending limit for political parties and candidates.

The Electoral law set out requirements for political parties to submit audited accounts of their spending to the Electoral Commission. The application of the law in this regard is noneffective to ascertain the spending of the candidates and parties during election.

#### F. Voter Education

education Voter is recognised in international law as the principle means to ensure that an informed electorate is able to effectively exercise their right to vote .Voter education in Nigeria is the responsibility of the electoral commission. On a national level there were a large number of advertisements in the media from organisations and the Electoral Commission. Lack of voter's education led to the relatively high number of rejected ballots in the elections. In the Nigerian context total of 1.2 million votes rejected is perceived to be high. 18

#### A. Media Environment

In the last decade there has been an expansion in the diversity of the media in Nigeria with the growth of independent radio and television stations in the country. Radio is the key medium and it's widely available and considered the most important source of news information for the public. There are an increasing number of independent radio stations broadcasting Programming in English and vernacular languages.

The Federal government and all the state governments own radio and television station. The print media is diverse with numerous weekly magazines and daily newspapers .All titles are privately owned. Some editorial opinions were in favour of some political parties. Some partisan; hence owners are such organisations were biased in their reports. This was noticed in Compass Newspaper and The Nation Newspaper editorial opinions that are owned by politicians from South West. Also some radio and television stations in the north became campaign outfits for the party's in power.

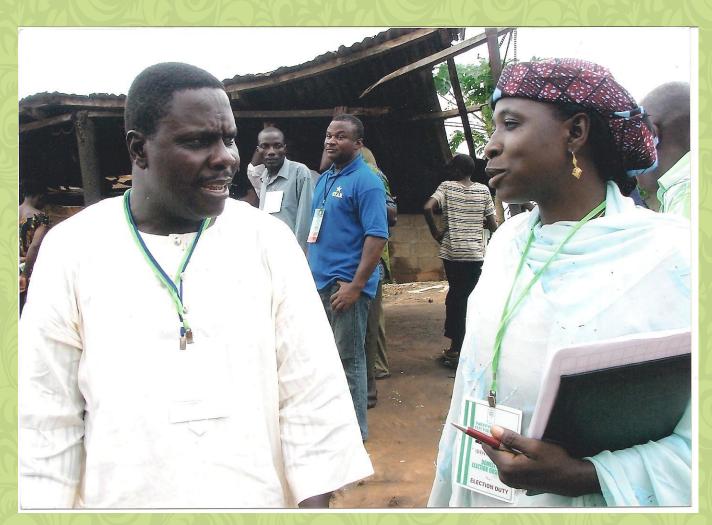
The ruling party enjoyed a large advantage in coverage by state owned media. The biggest television and radio stations in the country, NTA and Radio Nigeria owned by the Federal government, were impartial in their reports. Candidates in respective of their parties were given equal opportunity to air their messages and also participate in their political programmes.

## B. Legal Framework for the Media and Elections

Freedom of speech in the media was respected during the campaign period for these elections in line with Nigeria's law and regional and international commitments.

#### A. Participation of Women

The women were involved in the electoral process as candidates and electorate. Only very few stood and contested in the elections.



Olufemi Aduwo, National Coordinator, RMG and Mrs Ramat Bala mni National President, National Council of women Societies (NCWS), during observation exercise.

#### **PARTICIPATION OF CIVIL SOCIETY AND ELECTION OBSERVATION**



RMG conference on Voters, Education for the youth. Twenty (20) of such conferences were held across the six Geo-political zone between July 2010 and March 2011

There is a vibrant, mobilised and well organised civil society in Nigeria and nongovernmental organisations played a key role in observing these elections. The RIGHTS MONITORING GROUP а coalition of 45 affiliate organisations deployed over 4,897 observers on each election days. The Team undertook parallel voter tabulation in a sample of polling stations that provided increased transparency in the results process. Other organisations like Transition Monitoring Group and Independent Monitoring Group also deployed reasonable observers. Many of the accredited observer groups lack the capacity building and professionalism to observe election process.



Olufemi Aduwo at a Polling station, in London in 2010 as an accredited foreign observer.

#### PARTICIPATION OF CIVIL SOCIETY AND ELECTION OBSERVATION

The

Electoral

Commission

Many of them were political agents. The ACN, CPC and PDP mobilised large numbers of party agents who were present in nearly all of the 40,000 polling stations The Team observers visited on each election days.

Also at the collation centres they played a key role in ensuring transparency on election days and for the period of the aggregation of results. As part of its consensus building role. The **RIGHTS** MONITORING GROUP also provided training for observers from civil society organisations before the elections. These elections were also observed by of international a range observation missions including African Union. the Commonwealth, Economic Community of West African States (ECOWAS), EU and American Embassy also observed all the elections.

Aduwo Olufemi Samson 7 Ikuomola Street Cement Bus Stop Dopemu Lagos Nigeria

09 February 2011

Dear Mr Samson

I am pleased to inform you that your application for accreditation as an individual electoral observer has been successful.

Please find enclosed your observer identification card, which you must wear when attending proceedings and present to electoral officials and other interested national authorities when requested.

Yours sincerely

inder/HamiHon

Lindsey Hamilton Business Support Officer Ihamilton@electoralcommission.org.uk 0131 225 0200

Enc



Accredited Observer

The Electoral Commission 38 Thistle Street Edinburgh EH2 1EN

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An independent body established by Act of the UK Parliamen

Democracy matters



A renewal letter of accreditation from U.K Electoral Commission . The legal framework provides generally sound mechanisms for the enforcement of its provisions. There are clear and appropriate channels for addressing election related offences and complaints. The judiciary is responsible for handling complaints and

#### A. Electoral Offences

Electoral offences are set out in Part VIII, section 138, of the Amended Electoral Act 2011

#### **B.** Complaints and Appeals

Decisions of the Electoral Commission can be appealed to the courts, including cases involving voter registration and candidate nomination.

#### C. Petition

The validity of the elections can be challenged by a petition presented before the Tribunals within 30 days after the date of publication of the election results. However in respect to the presidential election, a petition challenging the results can be submitted to the Court of Appeal within 30 days after the declaration of the results.

#### A. Overview of Voting

The large majority of polling stations observed opened on time or within an hour of the scheduled time, with a small percentage opening later. Generally all voting material and polling staff were present on opening to ensure voting started on time, but in a few isolated cases either all materials or individual items were missing. The Electoral Commission reacted to these problems efficiently and resolved issues promptly. A large number of voters turned out on opening of the poll and queues were long in some polling stations. Polling was conducted in calm and generally orderly manner with voters patiently waiting to vote. Large numbers of members of the security forces were deployed on election days, but their presence was not intimidating and they acted professionally.. Polling procedures in the 40,000 polling stations visited on each Election Day by The Team were assessed as satisfactory. Polling staff were committed and largely professional in all polling stations visited.

A large number of child voters were also observed voting in polling stations in some States in North, excluding, Kwara, Benue, Kogi and States. Logistical Plateau and failures operational led the to suspension of the voting in some LGs during Governorship election in Imo State. The election was therefore postponed in the area and held a week after as supplementary election. The same degree of efficiency in processing of voters, use of controls and safeguards by polling staff was also recorded.

#### *A*. Counting and Announcement of Results

Immediately after the close of polling, counting commenced, at all polling stations in clear sight of the party agents and election observers. Counting was mostly conducted in a calm and orderly environment with procedures mainly followed during all the elections.

Presiding officers and party agents signed the result forms after counting and the process remained transparent throughout. Closing was assessed as fair to polling good in all stations visited.

O Nigerian Tribune Thursday, 24 March, 2011

the

By Dare Adekanmbi National Electoral entific, (INEC), on Wednesday, Centre, Abuja, Global Peace their officials and the released a list of 291 ac- Development, Democratic state of deployment to the credited domestic ob- Action Group, Nigeria Civil groups/ Observers Society, Women server organisations for next Arise for Change Initiative. month's general election. Niger Delta Women Fo-The list is an admix- rum, Transparency ture of prominent election Sensitisation Support Initiamonitoring groups and tive, Leadership Watch, Vanguard for Good Leadernew entrants. Some of the prominent ship, National Association of ones include the Nigeria Women Journalists, Labour Congress (NLC), (NAWOJ), among others. Peace Corps of Nigeria, The commission di-Centre for Convention in Democratic Integrity Limited and Right Monitoring Group (RMG), KWA Ibom govwhich has monitored ernment has both local and interna-Lawarded contract a tional elections in Ghana, for the construction of United States of America two roads-lkot Abia-Ikot (USA) and the United Etefia-Ikot Essang and Kingdom (UK), and the Minya-Ekim-Ikot Nigeria Bar Association. 111 15. 18 1 1

Tunusa, mano ano ann. TA 11

Others are United Na- rected all successful THE Independent tions Education and Sci. groups to obtain and fill Cultural in EMOC 02 forms and Commission Organisation (UNESCO) submit the full names of adding that the forms uncomfortable for

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courtesy visit to the Tribune House, Imalefalafia, on Wednesday, Proto: Atolace Camya 1

Election Monitoring and this effort. We will con-Observation Unit, INEC. should be turned in on or before Friday, March 25.

courage and communen the leadership and officers of the commission. "We will not relent in

tinue to make the nation fraudsters but conducive for all well-meaning Ni-

gerians," she promised.

25

#### SATURDAY, August 1, 2009, Page 39

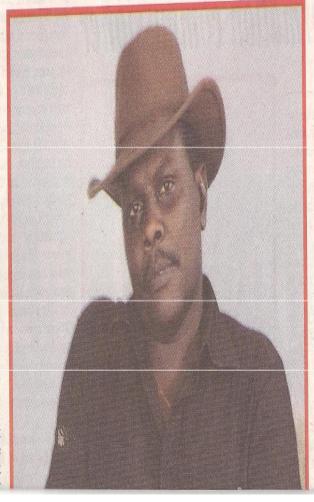
## Great Encounters We need vibrant opposition to make democracy work — Aduwo Umaru Musa Yar'Adua in his wisdom has

#### **By PETER ANOSIKE**

The National Coordinator, Rights Monitoring Group (RMG), Olufemi Akinbule Aduwo has condemned the way politicians in the opposition parties are cross-carpeting to the ruling Peoples Democratic Party. According to him, such actions would not help the country's democracy.

He is of the view that for the country's democracy to grow there is the need for vibrant opposition. Aduwo said even some people who claim to be in the opposition parties are more devoted to the ruling party they the party that flaunt its cards.

His words:" In Nigeria today, there is only one party. There is no more opposition. For instance, look at Edwin Ume Ezeoke, the socalled chairman of the All Nigerian Peoples Party (ANPP). He is even more devoted to PDP than the chairman of PDP. But when we look at his pedigree, we will not be surprised. This is a man who because of the accord that NPF had with NPN in 1979 became the Speaker of the House of Representatives but I hundre der and NDD went



decided to grant them amnesty the militants should appreciate the gesture and lay down their arms.

"I want Federal Government to be very careful with the way it is handling the issue of amnesty. Personally, I feel that what these militants are doing is nothing but acts of terrorism and I strongly feel that there is no way they can be stronger than government but since Mr. President has decided to grant them amnesty, I feel that it is a welcome development which they must appreciate.

But the problem that I have is that if you are giving them money, what happens if the money is exhausted? They may go back to the creeks and start all over. That is why I view this money for gun with reservations. We need to be very careful. Even today, armed robbers are claiming to be militants because there is reward for carrying arms against your country and they are now enjoying the grant. Let 's try and find out who the true leaders of these militants are so we can discuss and extract some commitments on permanent solution to the problem from them. Henry Okah has not told us that he is the leader of MEND and even if we find out who the leader is, it is not only MEND that is terrorizing the country. Without extracting THE FOLLOWING RECOMMENDATIONS TO IMPROVE THE ELECTORAL PROCESS AND RELATED AREAS ARE OFFERED FOR CONSIDERATION AND ACTION BY THE GOVERNMENT, ELECTORAL COMMISSION, POLITICAL PARTIES, CIVIL SOCIETY AND THE INTERNATIONAL COMMUNITY.

#### **Legal Framework**

1. The legal framework regarding campaign regulations should be clarified. The

Provisions of the Political Parties Code of Conduct should be made legally binding and penalties for its violation should be imposed by the Electoral Commission on political parties.

#### **Electoral System**

2. Α review constituency of boundaries should be undertaken to ensure boundary demarcations to reflect population density and weighting in parliamentary representation. This should continue to be undertaken taking into consideration the geography and demographics of the country as is currently the case.

#### **Election Administration**

3. The Electoral Commission should consider using the maximum length of time it has to organise elections. A precise and detailed calendar should be published for the organisation of elections with clear deadlines for the delivery of key components at the time of publication of the writ of notice of poll. The right of prisoners or remand awaiting trial persons should be reviewed for consideration for them both to be included in the voter register and permitted in future to vote elections.

#### RECOMMENDATIONS

CAC/IT/NO 43255



#### CORPORATE AFFAIRS COMMISSION FEDERAL REPUBLIC OF NIGERIA

## Certificate of Incorporation

of the Incorporated Trustees of HUMAN RIGHTS PROTECTION AND ADVANCEMENT FOUNDATION

I hereby certify that

OLUFEMI SAMSON AKINBULE ADUWO, SAIDU MOHAMMAD, AKINBULE LEKAN SALAMI, LAWAL HUSSAIN.

the duly appointed Trustees of HUMAN RIGHTS PROTECTION AND ADVANCEMENT FOUNDATION have this day been registered as a corporate body, subject to the below mentioned conditions and directions. Given under my hand and the Common Seal of the Corporate Affairs Commission at Abuja this Tenth day of February, 2011

#### CONDITIONS AND DIRECTIONS

This certificate is liable to cancellation should the objects or the rules of the body be changed without the previous consent in writing of the Registrar General or should the body at any time permit or condone any divergence from or breach of such objects

#### Note:

This certificate does not bestow upon the Organization the right to establish any institution, engage in any business and the like without permission from the appropriate authority.

**BELLO MAHMUD** 

Registrar - General

405126

HURPA, A MEMEBER OF THE TEAM IS LEGALLY REGISTERED BY CAC.

#### RECOMMENDATIONS

RC 929023



CORPORATE AFFAIRS COMMISSION FEDERAL REPUBLIC OF NIGERIA

### Certificate of Incorporation

I hereby certify that

CENTRE FOR CONVENTION ON DEMOCRATIC INTEGRITY LTD/GTE

is this day incorporated under the COMPANIES AND ALLIED MATTERS ACT 1990 and that the Company is Limited By Guarantee.

Given under my hand at Abuja this Thirtieth day of December, 2010

**BELLO MAHMUD** 

Registrar - General

396933

CCDI, A MEMEBER OF THE TEAM IS LEGALLY REGISTERED BY CAC.



RMG TEAM AT KOGI STATE GORVERNORSH RE-RUN ELECTION, 2008.

#### The Electoral Commission.

4. **Electoral** Commission The should increase its training activities and design a rolling permanent and programme for polling officials all areas of to ensure the technical fully process are understood by officials.

#### **Political Parties and Candidates**

6. The national capacity of political parties needs to be strengthened including the introduction of proactive measures for ensuring inclusive political party. The political parties should be more adventurous and creative.

#### A review of the Information Technology Department of the Electoral Commission.

A review of the information 5. the technology department of Electoral Commission should be undertaken. Adequate training for staff responsible in the field for aggregation of results should be provided and more resources available to enable them to carry out their work.

#### Party Agent

7. Party agents should receive adequate training and the Electoral Commission should design common ID Cards with pictures for them during the elections.

#### **Voter Registration**

8. An extensive review of the voter register and the voter register exercise should be undertaken 6 before the months general elections. A greater period of time should also be planned for public exhibition of the register and a permanent registration process should considered be in conjunction with the development of the national identity card scheme the voter register should and a greater be overhauled degree of centralisation introduced. The parties should also receive copies of the register advance of elections. well in These should also be displayed in public in the vicinity of polling stations.

#### **Campaign Environment**

9. for The system campaign spending should be reviewed as it Consideration is inadequate. should be given to placing a ceiling on spending and introducing an appropriate and transparent system for public accountability in campaign spending.

to complement their annual financial reports the political parties should submit accounts of their donations and spending on a bi-weekly basis to a relevant authority for the duration of the campaign period ensuring maximum transparency. Provisions for regulating the campaign environment and the conduct of political parties in their campaigning should be included in statutory legislation that should include the length of the official campaign period, period of a for moratorium campaigning immediately prior to elections, and penalties for infringements.

#### **Voter and Civic Education**

10. More extensive and permanent voter and civic education should be introduced throughout the year to inform and educate voters of both their rights as voters as well as registration and voting procedures. The responsible institutions should also ensure this reaches grass roots level and the authorities provide an adequate budget for these activities to be undertaken. The Electoral Commission should indentify credible civil society organisations with track records of organising seminars and meetings in this regard.

#### **The Media Sector**

11. The broadcasting act should be strengthened to ensure a satisfactory regulatory environment for the broadcast media, whilst respecting the principle of freedom of speech. It should set out programme standards and broadcaster obligations as well as provisions relating to media coverage of elections.

12. Constitutional clarification should be given to the provision for equal access to state owned media for candidates and political parties.

13. A committee for political advertising should be established prior to future elections to ensure consistency in the application of programme standards and taste and decency. Key provisions such as those pertaining to free access slots for party political broadcasts should be clarified and precisely defined as to the rights of the parties and candidates in law. Political advertisements should be clearly labelled and the practice of buying large amounts of airtime for documentaries and campaign rallies of the parties limited during campaign periods.

#### **Promote the Participation of Women and Minorities**

14. Though their ratification of international and regional treaties. Nigeria has pledged to promote the political participation of women on an equal basis with men .Election day observation consistently showed that women were active participants in the process, representing great percentage of the electorate across the country.

Despite this significant achievement, The Team noted widespread inequality in the percentage of women contesting for elective positions in the government both at Federal and States level. Out of 109 Senators that emerged, only seven (6.4 %) are women. Out of the 360 available seats the House of Representatives, in representing great percentage of the electorate across the country.women won 19 (5.27%). There were 4 female vice presidents, suffice to say, none of the big 4 political parties had a female vice presidential candidate. Only one female a deputy governorship emerged as candidate in Lagos State on the platform of ACN.

On average, women represent less than 15 percentages of elected contestants. Although all parties verbally agree on the importance of equal representation of women in the political process .The Presidential candidate of PDP and the winner of the presidential election, the incumbent President of Nigeria. Dr.Goodluck Jonathan made a promise during the campaign of 35 percent of executive appointment for the women. We suggest that a stronger position for women and minorities in parliament, governance and political parties should be encouraged through affirmative action within the political parties themselves.

#### Civil Society and Domestic Observation

15. The Team was encouraged by the presence of domestic observers from civil society, foreign missions and international observers. The active position of civil society in Nigeria should continue to be supported in respect to their election related work. Civil society organisations should continue to work together in observing elections to ensure coordination between organisations. election.

The Team sought to share information and collaborate with domestic, international and diplomatic observer's .However, the future role of domestic election observers must be enhanced through capacity building, training and ongoing international and domestic support to facilitate observation of all aspect of the election process. We noticed that some of the observers are active members of political parties; these trends need to be checked in future election.

#### **Complaints and Appeals**

16. The system for constituting election tribunals should be reviewed. Retired Justices with good track records should be considered head such to tribunals; throughout the country to deal with election related petitions should be established in law in order to guarantee an expeditious to response disputes. Moreover. a continuous training programme should be developed, to ensure fully aware of electoral judges are legislation and proceedings related to Elections. The electoral offenders should be adequately punished.

## Polling, Counting and Publication of the Results

17. There should be an increase in the number of polling stations in higher population density areas. A maximum ceiling should be placed on the number of voters registered at an individual polling station to ensure regular voting patterns

18. A more adequate set of safeguards should be introduced at polling stations to ensure the veracity of the process. An extra polling official should be posted at all larger polling stations to ensure crowd control and regulate entry and exit points as well as to ensure that only eligible persons are inside the polling station area.

19. More training conducted well in advance of Election Day should be planned by the Electoral Commission. A permanent register of polling officials should be maintained with regular training sessions conducted throughout the country.

20. Consideration should be given to adjusting the closing time of polling stations to ensure that counting can be conducted in a suitable environment with adequate lighting and visibility. This is particularly the case for polling stations that are situated outside in the open air. 21. Provisions to guarantee results are posted and displayed outside of polling stations for the public to inspect should be strengthened.

This process should also take place at all levels of the aggregation process to ensure maximum transparency in the results process.

22. Greater safeguards need to be introduced to guarantee the accuracy of the aggregation process. Staff should receive advanced training in handling the handover of documents and data entry. The environment should also be more regulated to ensure crowd control.

21. Provisions to guarantee results are posted and displayed outside of polling stations for the public to inspect should be strengthened.

This process should also take place at all levels of the aggregation process to ensure maximum transparency in the results process.



Professor Attahiru Jega OFR Chairman, INEC at the Presidential Election coalition centre, INEC Institute Abuja.